

UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF CALIFORNIA

MELVIN WILLIAMS,

Plaintiff,

v.

UNKNOWN, et al.,

Defendants.

No. 2: 20-cv-1950 KJM KJN P

FINDINGS AND RECOMMENDATIONS

I. Introduction

Plaintiff is a state prisoner, proceeding without counsel, with a civil rights action pursuant to 42 U.S.C. § 1983. Pending before the court is plaintiff's fourth amended complaint. (ECF No. 69.) For the reasons stated herein, the undersigned recommends that this action be dismissed.

II. Background

Plaintiff filed the original complaint on September 16, 2020. (ECF No. 1.) On October 28, 2020, plaintiff filed a first amended complaint. (ECF No. 18.) On November 9, 2020, the undersigned dismissed the first amended complaint with leave to file a second amended complaint. (ECF No. 20.)

On December 9, 2020, plaintiff filed a second amended complaint raising three claims:

- 1) unsafe conditions caused by COVID-19 pandemic; 2) denial of access to the courts; and
- 3) plaintiff's conviction was invalid. (ECF No. 26.)

1 On March 25, 2021, the undersigned issued an order and findings and recommendations  
2 addressing plaintiff's second amended complaint. (ECF No. 38.) The undersigned recommended  
3 that claims two and three be dismissed as improperly joined to claim one. (Id.) The undersigned  
4 also recommended that plaintiff's request for release from custody, contained in claim one, be  
5 dismissed as improperly raised in a civil rights action. (Id.) The undersigned granted plaintiff  
6 leave to file a third amended complaint raising claims regarding conditions of confinement related  
7 to the COVID-19 pandemic. (Id.) The undersigned also dismissed with leave to amend  
8 plaintiff's claim alleging that prison officials improperly read his petition for medical parole,  
9 raised in claim two. (Id.)

10 On April 8, 2021, plaintiff filed a third amended complaint. (ECF No. 39.)

11 On September 28, 2021, the Honorable Kimberly J. Mueller adopted the March 25, 2021  
12 findings and recommendations, except for the recommendation that plaintiff's request for release  
13 from custody be dismissed as improperly raised in a civil rights action. (ECF No. 61.) Judge  
14 Mueller dismissed with leave to amend plaintiff's request for release from custody claim,  
15 contained in claim one, based on allegedly unsafe conditions created by the COVID-19 pandemic.  
16 (Id.)

17 Based on Judge Mueller's September 28, 2021 order, on October 1, 2021, the undersigned  
18 granted plaintiff thirty days to file a fourth amended complaint. (ECF No. 62.) If plaintiff did not  
19 file a fourth amended complaint within that time, the undersigned would screen the third amended  
20 complaint filed April 8, 2021. (Id.)

21 On October 14, 2021, plaintiff filed a pleading titled, "Fourth Amended Complaint."  
22 (ECF No. 64.) This document did not include a fourth amended complaint. (Id.) Instead,  
23 plaintiff attached a copy of the October 1, 2021 order to this document. (Id.)

24 Based on plaintiff's failure to file a fourth amended complaint, on January 6, 2022, the  
25 undersigned issued an order screening plaintiff's third amended complaint. (ECF No. 68.)

26 In claim one of the third amended complaint, plaintiff alleged an Eighth Amendment  
27 claim (and various state law claims) based on allegedly unsafe conditions created by the COVID-  
28 19 pandemic. (ECF No. 39 at 9.) In claim two, plaintiff alleged violation of his right to access

1 the courts. (Id. at 10.) In claim three, plaintiff challenged the validity of his conviction. (Id.)

2 In the order screening the third amended complaint, the undersigned found that plaintiff's  
3 claims alleging violation of his right to access the courts and challenging the validity of his  
4 criminal conviction were improperly joined to claim one alleging unsafe conditions created by the  
5 COVID-19 pandemic. (ECF No. 68 at 3.) The undersigned dismissed claim one with leave to  
6 amend because plaintiff failed to link any defendants to this claim. (Id. at 4.) The undersigned  
7 also found that while plaintiff alleged that defendants Brown and Johnson retaliated against him,  
8 the third amended complaint contained no allegations supporting a retaliation claim. (Id. at 4-5.)

9 III. Fourth Amended Complaint

10 On February 2, 2022 plaintiff filed a fourth amended complaint. (ECF No. 69.) Named  
11 as defendants in the fourth amended complaint are Warden Rick Hill, Karen Brown, K. Spencer,  
12 M. Colvin, M. Johnson, J. Glissmeyer Carone, K. Leavitt, Carlos Carillo and C. Sayer. (Id. at 2.)

13 A. Claim One

14 In claim one, plaintiff alleges violation of the Eighth Amendment based on inadequate  
15 policies for screening COVID-19. (Id. at 3.) Plaintiff alleges that COVID-19 spread  
16 exponentially within the California Department of Corrections and Rehabilitation ("CDCR"). (Id.  
17 at 2.) The only defendant named in connection with claim one is defendant Hill. Plaintiff alleges  
18 that defendant Hill is responsible for supervising, disciplining, and training all correctional  
19 officers and staff. (Id.) Plaintiff alleges that defendant Hill violated plaintiff's right to be free  
20 from cruel and unusual punishment. (Id. at 3.) Plaintiff alleges that he (plaintiff) tested positive  
21 for COVID-19 on or around January 26, 2022. (Id.) Plaintiff alleges that he is entitled to money  
22 damages for contracting COVID-19. (Id.)

23 For the reasons stated herein, the undersigned finds that plaintiff's fourth amended  
24 complaint does not state a potentially colorable claim against defendant Hill.

25 The Civil Rights Act under which this action was filed provides as follows:

26 Every person who, under color of [state law] . . . subjects, or causes  
27 to be subjected, any citizen of the United States . . . to the deprivation  
28 of any rights, privileges, or immunities secured by the Constitution .  
. . . shall be liable to the party injured in an action at law, suit in equity,  
or other proper proceeding for redress.

1 42 U.S.C. § 1983. The statute requires that there be an actual connection or link between the  
 2 actions of the defendants and the deprivation alleged to have been suffered by plaintiff. See  
 3 Monell v. Department of Social Servs., 436 U.S. 658 (1978) (“Congress did not intend § 1983  
 4 liability to attach where . . . causation [is] absent.”); Rizzo v. Goode, 423 U.S. 362 (1976) (no  
 5 affirmative link between the incidents of police misconduct and the adoption of any plan or policy  
 6 demonstrating their authorization or approval of such misconduct). “A person ‘subjects’ another  
 7 to the deprivation of a constitutional right, within the meaning of § 1983, if he does an  
 8 affirmative act, participates in another’s affirmative acts or omits to perform an act which he is  
 9 legally required to do that causes the deprivation of which complaint is made.” Johnson v. Duffy,  
 10 588 F.2d 740, 743 (9th Cir. 1978).

11 Moreover, supervisory personnel are generally not liable under § 1983 for the actions of  
 12 their employees under a theory of respondeat superior and, therefore, when a named defendant  
 13 holds a supervisory position, the causal link between him and the claimed constitutional  
 14 violation must be specifically alleged. See Fayle v. Stapley, 607 F.2d 858, 862 (9th Cir. 1979)  
 15 (no liability where there is no allegation of personal participation); Mosher v. Saalfeld, 589 F.2d  
 16 438, 441 (9th Cir. 1978) (no liability where there is no evidence of personal participation), cert.  
 17 denied, 442 U.S. 941 (1979). Vague and conclusory allegations concerning the involvement of  
 18 official personnel in civil rights violations are not sufficient. See Ivey v. Board of Regents, 673  
 19 F.2d 266, 268 (9th Cir. 1982) (complaint devoid of specific factual allegations of personal  
 20 participation is insufficient).

21 Plaintiff’s theory of liability against defendant Hill appears to be based on respondeat  
 22 superior. As discussed above, supervisory personnel are not generally liable under § 1983 under  
 23 a theory of respondeat superior.

24 Plaintiff also appears to suggest that defendant Hill enacted inadequate screening policies  
 25 for COVID-19 which led to plaintiff contracting COVID-19. Supervisory liability may also exist  
 26 without any personal participation if the official implemented “a policy so deficient that the  
 27 policy itself is a repudiation of the constitutional rights and is the moving force of the  
 28 constitutional violation.” Redman v. Cty. of San Diego, 942 F.2d 1435, 1446 (9th Cir. 1991)

(citations and quotations marks omitted), abrogated on other grounds by Farmer v. Brennan, 511 U.S. 825 (1970).

Plaintiff's fourth amended complaint contains no specific allegations regarding COVID-19 screening policies. Plaintiff does not describe how these screening policies were allegedly inadequate. Accordingly, the undersigned finds that plaintiff's vague and conclusory allegations against defendant Hill based enactment of COVID-19 screening policies do not state a potentially colorable claim for relief. Ivey v. Board of Regents, 673 F.2d at 268 (vague and conclusory allegations concerning the involvement of supervisory personnel in civil rights violations are not sufficient).

B. Claims Two and Three

*Improper Joinder*

Claim two alleges a violation of plaintiff's right to access the courts. (ECF No. 69 at 4-8.) Named as defendants in connection with claim two are defendants Hill, Spencer, Colvin and Sayer. (Id.) Claim three alleges equal protection violations, retaliation, due process violations and violations of the Ex Post Facto Clause. (Id. at 8.) Named as defendants in claim three are defendants Hill, Leavitt, Glissmeyer Carone and Carillo. (Id. at 9.) The gravamen of claim three appears to be plaintiff's allegation that defendants wrongly found that he did not qualify for parole consideration under Proposition 57. (Id. at 9.)

As discussed above, Judge Mueller previously dismissed plaintiff's claims raised in the second amended complaint alleging denial of access to the courts and challenging the validity of plaintiff's criminal conviction as improperly joined to plaintiff's claim challenging conditions of confinement related to the COVID-19 pandemic. Despite this previous ruling, the undersigned herein considers whether claims two and three raised in the fourth amended complaint are properly joined to claim one because these claims are somewhat different than the previously dismissed claims.

Federal Rule of Civil Procedure 18(a) limits the joinder of claims, whereas Federal Rule of Civil Procedure 20(a) limits the joinder of parties in a single lawsuit. Rule 18(a) states: "A party asserting a claim ... may join, as independent or alternative claims, as many claims as it has

1 against an opposing party.” Rule 20(a)(2) states: “[p]ersons ... may be joined in one action as  
2 defendants if: (A) any right to relief is asserted against them jointly, severally, or in the  
3 alternative with respect to or arising out of the same transaction, occurrence, or series of  
4 transactions or occurrences; and (B) any question of law or fact common to all defendants will  
5 arise in the action.”

6 Courts have recognized that when multiple parties are named, the analysis under Rule 20  
7 precedes that under Rule 18:

8 Rule 20 deals solely with joinder of parties and becomes relevant  
9 only when there is more than one party on one or both sides of the  
10 action. It is not concerned with joinder of claims, which is governed  
11 by Rule 18. Therefore, in actions involving multiple defendants Rule  
12 20 operates independently of Rule 18....

13 Despite the broad language of Rule 18(a), plaintiff may join multiple  
14 defendants in a single action only if plaintiff asserts at least one claim  
15 to relief against each of them that arises out of the same transaction  
16 or occurrence and presents questions of law or fact common to all.

17 Herndon v. Mich. Dep’t of Corr., 2021 WL 1559156, at \*2 (W.D. Mich. April 12, 2021) (citing 7  
18 Charles Allen Wright & Arthur R. Miller, Federal Practice and Procedure § 1655 (3d ed. 2001),  
19 quoted in Proctor v. Applegate, 661 F. Supp. 2d 743, 778 (E.D. Mich. 2009), and Garcia v.  
20 Munoz, 2008 WL 2064476, at \*3 (D.N.J. May 14, 2008); see also United States v. Mississippi,  
21 380 U.S. 128, 142–43 (1965)).

22 Plaintiff’s fourth amended complaint does not comply with Rule 20 because plaintiff does  
23 not assert a claim for relief against each named defendant that arises out of the same transaction  
24 or occurrence and presents questions of law or fact common to all. Claims two and three,  
25 alleging inadequate law library access and a violation of Proposition 57, are unrelated to claim  
26 one, alleging inadequate COVID-19 screening policies. While defendant Hill is named as a  
27 defendant in all three claims, claims two and three do not share any other defendants. For these  
28 reasons, the undersigned finds that plaintiff’s fourth amended complaint fails to comply with Rule  
20. Accordingly, claims two and three should be dismissed as improperly joined.

For the reasons stated herein, the undersigned also finds that claims two and three fail to  
state potentially colorable claims for relief.

1           *Claim Two*

2           Plaintiff alleges that after the January 6, 2022 order from the court dismissing his third  
3 amended complaint with leave to amend, he received Priority Library User (“PLU”) status on  
4 January 24, 2022, but never received a PLU ducat. (ECF No. 69 at 4.) Plaintiff alleges that  
5 defendant Colvin told the tier officer that he would not issue the ducat because “we’re on  
6 lockdown.” (*Id.*) Plaintiff alleges that this was a lie. (*Id.*) Plaintiff alleges that his December  
7 26, 2021 PLU request was also denied (*Id.*) Plaintiff alleges that his motion for re-sentencing  
8 was denied on December 16, 2021. (*Id.*) Plaintiff suggests that the motion for re-sentencing was  
9 denied because plaintiff was denied access to the law library. (*Id.* at 4-5.)

10           The Constitution guarantees prisoners the fundamental right to meaningful access to the  
11 Courts. Lewis v. Casey, 518 U.S. 343, 350-51 (1996). In order to prevail on a claim of  
12 inadequate access to the law library, an inmate must establish: (1) “the access was so limited as  
13 to be unreasonable”; and (2) “the inadequate access caused him actual injury, i.e., show a  
14 ‘specific instance in which [he] was actually denied access to the courts.’” Vandelft v. Moses, 31  
15 F.3d 794, 797 (9th Cir. 1994) (citation omitted). “The function of the injury requirement is to  
16 determine whether the unreasonably limited access to the law library actually deprived the  
17 prisoner of access to the courts. If no actual injury has resulted, then the rights of the prisoner  
18 have not been infringed, and the inquiry need go no further.” *Id.* Actual injury is “actual  
19 prejudice with respect to contemplated or existing litigation, such as the inability to meet a filing  
20 deadline or to present a claim.” Lewis, 518 U.S. at 348.

21           While plaintiff alleges that he was denied a PLU ducat in order to attend the law library to  
22 prepare his fourth amended complaint, the record demonstrates that plaintiff filed a 37 pages long  
23 fourth amended complaint (including exhibits). (ECF No. 69.) The record also reflects that  
24 plaintiff did not request an extension of time to file his fourth amended complaint due to  
25 inadequate law library access. Based on these circumstances, the undersigned finds that plaintiff  
26 has not demonstrated an actual injury based on his alleged failure to receive a PLU ducat in  
27 January 2022.

28       ////

1 Plaintiff alleges that his December 26, 2021 PLU request was also denied. However,  
2 plaintiff does not allege that he suffered any actual injury based on the denial of his PLU request  
3 on December 26, 2021.

4 Plaintiff suggests that his motion for re-sentencing was denied on December 16, 2021  
5 because plaintiff received inadequate law library access. However, plaintiff does not allege any  
6 facts supporting this claim. For these reasons, the undersigned finds that plaintiff has not stated a  
7 potentially colorable claim for denial of access to the courts based on the alleged denial of his  
8 motion for re-sentencing.

9 In claim two, plaintiff also alleges that he experienced racial discrimination. Plaintiff  
10 alleges that his request for a printout of case law was denied to him but granted to an inmate of  
11 another race. (*Id.* at 5.) However, plaintiff does not allege that a defendant named in the fourth  
12 amended complaint denied his request for the printout of the case law. Accordingly, this claim  
13 should be dismissed because no defendant is linked to this claim.

14 Plaintiff suggests that inadequate law library access violated the Americans with  
15 Disabilities Act (“ADA”) and the Rehabilitation Act (“RA”). (*Id.* at 5-6.) Plaintiff alleges that  
16 defendants failed to provide him with the reasonable accommodations they agreed to provide in  
17 *Armstrong*. (*Id.* at 5.)

18 Plaintiff is apparently referring to a class action, *Armstrong v. Davis*, No. CV 94–2307–  
19 CW, in which the District Court for the Northern District of California ordered a remedial plan to  
20 enjoin practices that discriminated against disabled inmates in California prisons. *See generally*  
21 *Armstrong v. Davis*, 275 F.3d 849 (9th Cir. 2001); *Armstrong v. Wilson*, 124 F.3d 1019 (9th Cir.  
22 1997) (affirming order requiring submission of a remedial plan for compliance by the CDCR with  
23 the Americans with Disabilities Act (ADA), 42 U.S.C. §§ 12131–34, and the Rehabilitation Act  
24 of 1973 (RA), 29 U.S.C. § 794, in California prisons).

25 Plaintiff may not pursue any claims in this action based on an alleged violation of court  
26 orders issued in *Armstrong*. A violation of a court order in *Armstrong* does not provide plaintiff  
27 with an independent claim for relief in this action. *See Cagle v. Sutherland*, 334 F.3d 980, 986-87  
28 (11th Cir. 2003) (consent decrees often go beyond constitutional minimum requirements, and do



not create or expand rights); Green v. McKaskle, 788 F.2d 1116, 1123 (5th Cir. 1986) (remedial decrees remedy constitutional violations but do not create or enlarge constitutional rights). To the extent that plaintiff wishes to seek assistance that he believes is due pursuant to the Armstrong plan, plaintiff “must pursue his request via the consent decree or through class counsel.” Crayton v. Terhune, 2002 WL 31093590, \*4 (N.D. Cal. Sept. 17, 2002).

To the extent plaintiff raises a claim alleging that his alleged inadequate law library access violated the ADA and RA (independent of Armstrong), for the reasons stated herein, the undersigned finds that plaintiff has not stated a potentially colorable claim for relief.

The undersigned analyzes plaintiff’s claims alleging violation of the ADA and RA based on inadequate law library access “together because the statutes provide identical remedies, procedures and rights.” Vos v. City of Newport Beach, 892 F.3d 1024, 1036 (9th Cir. 2018) (citation and internal quotation marks omitted). “Title II of the ADA and § 504 of the RA both prohibit discrimination on the basis of disability. The ADA applies only to public entities, whereas the RA proscribes discrimination in all federally-funded programs.” Lovell v. Chandler, 303 F.3d 1039, 1052 (9th Cir. 2002).

Title II of the ADA states that “no qualified individual with a disability shall, by reason of such disability, be excluded from participation in or be denied the benefits of the services, programs, or activities of a public entity, or be subjected to discrimination by any such entity.” 42 U.S.C. § 12132. “Public entity” extends to state prisons and thus Title II applies to prisoners. United States v. Georgia, 546 U.S. 151, 154 (2006); Pennsylvania Dep’t of Corr. v. Yeskey, 524 U.S. 206, 210, (1998) (“State prisons fall squarely within the statutory definition of “public entity,” which includes ‘any department, agency, special purpose district, or other instrumentality of a State or States or local government.’”) (quoting 42 U.S.C. § 12131(1)(B)).

To state a claim under Title II, a plaintiff must allege as follows:

(1) he is an individual with a disability; (2) he is otherwise qualified to participate in or receive the benefit of some public entity's services, programs, or activities; (3) he was either excluded from participation in or denied the benefits of the public entity's services, programs, or activities, or was otherwise discriminated against by the public entity; and (4) such exclusion, denial of benefits, or discrimination was by reason of [his] disability.

1 O'Guinn v. Lovelock Corr. Ctr., 502 F.3d 1056, 1060 (9th Cir. 2007) (internal quotation marks  
2 and citations omitted, alteration in original).

3 In the fourth amended complaint, plaintiff alleges that a brain injury impacted his  
4 cognitive and emotional functions. (ECF No. 69 at 6-7.) Plaintiff's disability is apparently based  
5 on this alleged brain injury. However, plaintiff does not otherwise address how defendants  
6 denied or otherwise restricted his law library access based on this alleged disability. Plaintiff also  
7 does not explain how his alleged disability interfered with his ability to use the law library. For  
8 these reasons, the undersigned finds that plaintiff has not stated potentially colorable ADA or RA  
9 claims. Accordingly, these claims should be dismissed.

10 In claim two, plaintiff also alleges that defendants Hill, Colvin, Spencer and Sayers  
11 conspired against him for filing grievances. (Id. at 7.) The undersigned construes these  
12 allegations as a retaliation claim.

13 "Within the prison context, a viable claim for First Amendment retaliation entails five  
14 basic element: (1) An assertion that a state actor took some adverse action against an inmate; (b)  
15 because of (3) that prisoner's protected conduct, and that such action (4) chilled the inmate's  
16 exercise of his First Amendment rights; and (5) the action did not reasonably advance a legitimate  
17 correctional goal." Rhodes v. Robinson, 408 F.3d 559, 567-68 (9th Cir. 2005) (footnote and  
18 citations omitted).

19 While plaintiff alleges that defendants conspired against him for filing grievances,  
20 plaintiff does not describe any adverse actions defendants took against plaintiff in retaliation for  
21 filing grievances. Plaintiff does not allege how defendants conspired against him for filing  
22 grievances. Plaintiff's vague and conclusory allegations do not state a potentially colorable  
23 retaliation claim against these defendants.

24 *Claim Three*

25 As legal claims, plaintiff alleges that claim three involves alleged equal protection  
26 violations, retaliation, due process violations and violations of the Ex Post Facto Clause. (ECF  
27 No. 69 at 8.) Named as defendants in claim three are defendants Hill, Leavitt, Glissmeyer Carone  
28 and Carillo. (Id. at 9.)

1 The gravamen of claim three appears to be plaintiff's allegation that he qualifies for relief  
 2 under Proposition 57. (Id. at 9.) Plaintiff alleges that he is a non-violent second striker. (Id.)  
 3 Plaintiff suggests that the defendants wrongly found that he did not qualify for parole under  
 4 Proposition 57.

5 California's Proposition 57, approved by voters in November 2016, makes parole more  
 6 available for certain felons convicted of nonviolent crimes. Travers v. People of the State of  
 7 California, 2018 WL 707546, at \* 2 (N.D. Cal. Feb. 5, 2018). Because success on a Proposition  
 8 57 claim will not necessarily lead to immediate or more speedy release, a claim for relief pursuant  
 9 to Proposition 57 is properly brought in a civil rights action. See Solano v. Calif. Substance  
 10 Abuse Treat. Fac., 2017 WL 5640920, at \*1-2 (C.D. Cal. 2017) (habeas claims regarding Prop. 57  
 11 should be brought in § 1983 action), rep. and rec. adopted, 2017 WL 5641027 (C.D. Cal. 2017);  
 12 McCarary v. Kernan, 2017 WL 4539992, at \*2 (E.D. Cal. 2017) (challenge to applicability of  
 13 Prop. 57 properly brought in civil rights action).

14 The denial of parole consideration under Proposition 57 asserts a violation or  
 15 misinterpretation of state law and is not cognizable under § 1983. See Bisel v. Kernan, 2018 WL  
 16 11294697, at \*8 (E.D. Cal. Aug. 17, 2018) (cases cited therein). However, assuming plaintiff  
 17 could state a cognizable claim for violation of his constitutional rights based on defendants'  
 18 failure to grant him parole consideration under Proposition 57, plaintiff has not demonstrated that  
 19 he is qualifies for parole consideration under Proposition 57. See Bisel, 2018 WL 11294697 at  
 20 \*10 ("Thus, if properly linked to named defendants, factual allegations showing that one was  
 21 convicted of non-violent felonies, that the full term for the primary offense(s) (exclusive of  
 22 enhancement, consecutive sentences, or alternative sentencing) have run, and that he has not  
 23 received parole consideration as dictated by Proposition 57 despite repeated requests may state a  
 24 cognizable due process claim.")

25 Proposition 57 added Article I, section 32 to the California Constitution and provides:

26 (a) The following provisions are hereby enacted to enhance public  
 27 safety, improve rehabilitation, and avoid the release of prisoners by  
 28 federal court order, notwithstanding anything in this article or any  
 other provision of law:

1 (1) Parole Consideration: Any person convicted of a nonviolent  
2 felony offense and sentenced to state prison shall be eligible for  
3 parole consideration after completing the full term for his or her  
4 primary offense.

5 (A) For purposes of this section only, the full term for the primary  
6 offense means the longest term of imprisonment imposed by the  
7 court for any offense, excluding the imposition of an enhancement,  
8 consecutive sentence, or alternative sentence.

9 (2) Credit Earning: The Department of Corrections and  
10 Rehabilitation shall have authority to award credits earned for good  
11 behavior and approved rehabilitative or educational achievements.

12 (b) The Department of Corrections and Rehabilitation shall adopt  
13 regulations in furtherance of these provisions, and the Secretary of  
14 the Department of Corrections and Rehabilitation shall certify that  
15 these regulations protect and enhance public safety.

16 Cal. Const. art. I, § 32. See Cal. Code Regs., tit. 15, § 3490, subd. (c) [“‘Violent Felony’ is a  
17 crime or enhancement as defined in Penal Code section 667.5, subdivision (c).”].)

18 Attached to the fourth amended complaint is a case summary from an action plaintiff filed  
19 in state court, case no. B300682. (ECF No. 69 at 19.) In this case, plaintiff sought relief pursuant  
20 to California Penal Code section 1170.95.<sup>1</sup> See People v. Williams, 2020 WL 4047909 (2020).  
21 The state court opinion states that in 2013, plaintiff was convicted of ten counts, including two  
22 counts of attempted murder. 2020 WL 4047909, at \*1. Plaintiff was sentenced to an  
23 indeterminate term of 48 years to life, plus an eight-year determinate sentence. (Id.)

24 Attempted murder is a violent felony under California law. Cal. Penal Code  
25 § 667.5(c)(12). Attempted murder is, presumably, plaintiff’s primary offense. Therefore,  
26 plaintiff is not entitled to parole consideration pursuant to Proposition 57.

27 Plaintiff, who is African American, alleges that other races (whites, others, south siders,  
28 Latin Americans) have been released via Propositions 36, 47 and 57. (ECF No. 69 at 10.) These  
allegations do not state a cognizable claim for relief for several reasons. First, plaintiff does not  
allege that any named defendant released white, other, south sider or Latin American inmates via

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<sup>1</sup> California Penal Code section 1170.95 permits resentencing for persons convicted under the  
felony murder rule under certain circumstances.

1 Propositions 36, 47 and 57. Second, plaintiff does not allege that he qualifies for release pursuant  
2 to Propositions 36 and 47. Third, plaintiff does not specifically allege that African American  
3 inmates other than plaintiff have been denied release pursuant to these Propositions. Finally, as  
4 discussed above, plaintiff does not qualify for release pursuant to Proposition 57 because he was  
5 convicted of a violent felony. For all of these reasons, plaintiff's claim alleging race  
6 discrimination based on the release of non-African American inmates via Propositions 36, 47 and  
7 57 fails to state a potentially cognizable claim for relief.


8 Conclusion

9 As discussed above, plaintiff has been given multiple opportunities to amend his  
10 complaint. Because the record shows that further amendment is futile, the undersigned  
11 recommends that this action be dismissed. Cahill v. Liberty Mut. Ins. Co., 80 F.3d 336, 339 (9th  
12 Cir. 1996).

13 Accordingly, IT IS HEREBY RECOMMENDED that this action be dismissed.

14 These findings and recommendations are submitted to the United States District Judge  
15 assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within fourteen days  
16 after being served with these findings and recommendations, plaintiff may file written objections  
17 with the court and serve a copy on all parties. Such a document should be captioned  
18 "Objections to Magistrate Judge's Findings and Recommendations." Plaintiff is advised that  
19 failure to file objections within the specified time may waive the right to appeal the District  
20 Court's order. Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991).

21 Dated: March 1, 2022

22   
23 KENDALL J. NEWMAN  
24 UNITED STATES MAGISTRATE JUDGE  
25

26 Will1950.56(2)  
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